

June, 2013



1. Background

On September 4, 2012, President Santos announced the signing of a General Agreement for Termination of the Conflict between the Government of Colombia and the FAR C, setting in motion the fourth official peace talks with this group. The initial agenda includes: 1) integrated rural reform, 2) guarantee of functional political opposition and civic participation, 3) end of conflict (laying down arms and reintegration into civilian life); 4) drug trafficking; and 5) rights of victims. Preparatory talks started in Oslo on October 17, 2012 and substantive negotiations, in Havana, on November 19, 2012. An agreement on the first point on the agenda, integrated rural reform, was announced on May 26, 2013.

2. Key Developments from May 29 to June 4

Investment in rural areas will happen "with or without the FARC"

President Santos assured small-scale farmers that the government will invest in rural areas whether or not an agreement is reached.¹ Minister of Agriculture Francisco Estupiñán echoed this commitment and highlighted the scope of the rural investment plans, which include irrigation, food security projects, and rural housing.²

FARC: we did not threaten trade unionists

The FARC deny that they authored a pamphlet threatening union leaders with death. President Santos warned that FARC action against trade unionists would interrupt the peace process.³

3. Negotiations & Agenda

Details of the agreement on integrated rural reform

A working group comprised of representatives from various governmental agencies has been formed to recover illegally occupied land, as well as work on other land-related programs resulting from the peace process.⁴ Relevant points thought to be left unaddressed in the integrated rural reform agreement include foreign ownership of Colombian land, mining and agro industrial development, and food security.⁵ The GOC says that the specific content will remain confidential until a final accord is signed.⁶

http://www.elespectador.com/noticias/paz/articulo-425333-santos-promete-una-gran-inversion-el-campo-o-sin-farc

² http://www.elnuevosiglo.com.co/articulos/5-2013-%E2%80%9Cse-restituir%C3%A1n-tierras-de-infraestructura%E2%80%9D.html

³ http://www.elespectador.com/noticias/politica/articulo-425662-farc-dicen-no-son-autoras-de-amenazas-sindicalistas

http://www.eltiempo.com/politica/crean-grupo-elite-para-recuperar-tierras-baldias 12841752-4

⁵ http://www.semana.com/nacion/articulo/acuerdo-farc-misil-agrario/345093-3 and http://www.eltiempo.com/politica/detalles-del-primer-acuerdo-con-las-farc-en-el-proceso-de-paz 12840041-4

acter do con las faire en el proceso de par 1204041 4

⁶ http://www.elespectador.com/noticias/paz/articulo-425776-humberto-de-calle-insiste-mantener-confidencial-acuerdo-farc



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FARC social media problems

The FARC blog that disappeared over a week ago has been reestablished, but their Facebook page has now been taken down. The FARC blame "enemies of peace" for both incidents.⁷

4. Other Voices

Uribe would accept some guerrilla members' political participation

Ex-President Uribe agrees with the idea that ex-guerrilla members who have not committed terrorism or crimes against humanity could be eligible for political participation, and that those guilty of serious crimes could receive reduced sentences in the interests of peace. Uribe continues to reject, however, the possibility of impunity for such offenses.⁸

Regional roundtable in Montería

The latest roundtable for peace took place in Montería, Córdoba on May 30 and 31, with the participation of 11 agencies including IOM and UNDP. More than 350 people from Córdoba, Sucre, Bolívar, as well as San Andrés and Providencia participated in the event.

5. International Context

Diplomatic tensions with Venezuela

President Maduro of Venezuela accused President Santos of betraying Venezuela's support of the peace process when he met with former Venezuelan presidential candidate Henrique Capriles. Maduro threatened to withdraw his country from its moderator role. Santos faces criticism from across the political spectrum. Some say he has allowed outsiders too much influence over the negotiations, and others claim he failed to consider the consequences of meeting with Capriles. President Santos faces criticism from across the political spectrum.

6. Emerging Challenges and Responses

Attorney General's office not ready for post-conflict

⁷ http://www.elespectador.com/noticias/paz/articulo-425789-farc-denuncia-cierre-de-su-pagina-facebook

⁸http://www.elcolombiano.com/BancoConocimiento/U/uribe afirmo que aceptaria la participacion politica de ciertos guerrilleros/uribe afirmo que aceptaria la participacion politica de ciertos guerrilleros.asp

⁹ Information provided to the IOM by the UNDP.

 $^{^{10} \, \}underline{\text{http://www.elmeridianodecordoba.com.co/index.php?option=com}} \, \, \underline{\text{k2\&view=item\&id=33581:v\%C3\%ADctimas-exigen-ir-a-la-habana\<emid=114}} \,$

¹¹ http://www.eltiempo.com/politica/visita-de-capriles-a-colombia-santos-tratar-el-tema-de-forma-directa 12833457-4 and http://www.eltiempo.com/politica/ARTICULO-WEB-NEW NOTA INTERIOR-12840062.html and http://www.semana.com/nacion/articulo/laculpa-crisis-venezuela-santos/344998-3 and http://www.eltiempo.com/politica/cancillera-de-colombia-busca-solucin-a-crisis-convenezuela 12836167-4

¹² http://www.semana.com/nacion/articulo/las-farc-piden-reunion-venezuela/345292-3 and http://www.semana.com/nacion/articulo/crisis-venezuela-se-desactivo-bomba/345094-3 and http://www.eltiempo.com/politica/de-la-calle-dice-que-es-muy-preocupante-situacion-convenezuela 12836704-4



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Eduardo Montealegre, the Attorney General, admitted that his office does not have the institutional capacity to manage the demobilization and investigation of the FARC.¹³

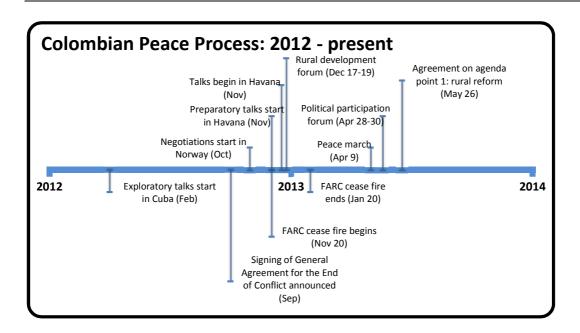
Increase in FARC and ELN terrorist activity

The US Department of State 2012 Colombia terrorism report demonstrated a 52% increase in terrorist activity compared with 2011. The number of guerrilla members killed or captured in combat also increased by 11% for the FARC and 53% for the ELN. The report can be read here.

Controversial points in the military justice system reform proposal

Congress debated the military justice system reform, focusing on the most controversial issues, including: the treatment of civilians in the conflict; the responsibility for criminal activity held by high command; and the concept of "military target", especially when entering civilian homes to capture guerrilla members in hiding.¹⁴

7. Timeline



8. Further Reading

Peace process "top ten"

¹³ http://www.eltiempo.com/politica/proceso-de-paz-fiscala-dice-no-tener-capacidad-para-atender-posconflicto 12834926-4

¹⁴ http://www.eltiempo.com/politica/debate-por-puntos-del-fuero-militar 12831402-4



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Journalist Marta Ruíz criticized her colleagues in the field for not having the background knowledge necessary to cover the peace process. She therefore published a list of what she considers to be the "top ten" texts about peace in Colombia. The article can be read here.



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2. Key Developments from June 5 to June 11

Tenth round of peace negotiations begins

The tenth round of talks started on June 11. Political participation is next on the agenda. 15

3. Negotiations & Agenda

Political participation: one of the agenda's most challenging points

The second agenda topic has three sub-points: rights and guarantees for opposition parties and new political movements; mechanisms for citizen participation; and security guarantees for political participation. Given criticism of FARC participation in politics, this point is expected to cause much debate. GOC negotiator de la Calle stated that talks will be guided by the 1991 Constitution, which provides a basis for openings for new political movements and groups. To

Day one of this round saw debate on the FARC's suggestion of delaying 2014 Congressional and Presidential elections by a year to avoid tying the peace process to the electoral timeline. ¹⁸

4. Other Voices

The search for truth: central topic at the fifth regional roundtable

Victims from Valle del Cauca, Cauca, and Nariño attended the fifth regional roundtable in Cali to make proposals related to victims' reparations. Around 2000 people and 700 organizations have attended four other such roundtables. Proposal topics include: a truth commission; international

¹⁵ http://www.semana.com/nacion/articulo/la-habana-llego-hora-verdad/345787-3

http://www.semana.com/nacion/articulo/la-habana-llego-hora-verdad/345787-3

¹⁷ http://www.eltiempo.com/politica/gobierno-ofrece-garantias-para-que-las-farc-ingresen-al-escenario-electoral 12856765-4

¹⁸ http://www.elespectador.com/noticias/paz/articulo-426998-desacuerdo-entre-gobierno-y-farc-propuesta-de-aplazar-calendario



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monitoring of the implementation of peace agreements; and historical memory centers. Further roundtables are programmed in Quibdó, Cúcuta, Neiva, and Ibagué. ¹⁹

Indigenous people talk with FARC leader

Indigenous groups in Cauca and FARC leader Timochenko continue to exchange letters, seeking to end the violence there. Both are interested in meeting, but have not yet confirmed a date.²⁰

Threats against land claims workers continue

Threats continue to be made against personnel working in land restitution in Antioquia.²¹

Local politicians encouraged to become "protagonists" in peace process

In a meeting with Interior Minister Fernando Carrillo and High Commissioner for Peace Sergio Jaramillo, mayors and other local politicians from Meta were asked to contribute proposals to be sent to the negotiating table in Havana. The aim of the initiative is that local government representatives become "protagonists" in the peace process.²²

5. International Context

Colombia-Venezuela crisis abated?

After Santos met with Henrique Capriles and NATO last week, Venezuelan President Maduro seemed ready to withdraw his country's support of the dialogues. The FARC accused Santos of dampening optimism surrounding the negotiations, and called for a suspension of talks to resolve the dispute. However, the GOC stated that the talks will continue on schedule.²³

Maduro reaffirmed his country's support of the dialogues after Santos clarified that Colombia does not wish to enter NATO.²⁴ A meeting to address any remaining issues may be held between Santos and Maduro, with Ex-President Lula of Brazil as moderator.²⁵

International norms allow for judicial benefits

Shlomo Ben-Ami, the ex-Foreign Minister of Israel, affirmed that the Rome Statute and other international transitional justice norms would not prevent Colombia from allowing judicial benefits for ex-combatants.²⁶

¹⁹ http://www.elespectador.com/noticias/paz/articulo-426570-verdad-clamor-de-victimas-mesa-de-dialogos

http://www.semana.com/nacion/articulo/los-indigenas-hablan-timochenko/345407-3

http://www.semana.com/nacion/articulo/denuncian-amenazas-contra-reclamantes-tierras/345643-3

²²http://www.elcolombiano.com/BancoConocimiento/G/gobernadores y alcaldes son protagonistas de los dialogos de paz mininterior/gobernadores y alcaldes son protagonistas de los dialogos de paz mininterior.asp

³³ http://www.elespectador.com/noticias/paz/articulo-426736-gobierno-no-detendra-proceso-de-paz-pese-criticas-de-farc

http://www.semana.com/nacion/articulo/venezuela-ratifica-su-apoyo-dialogos-paz/345410-3

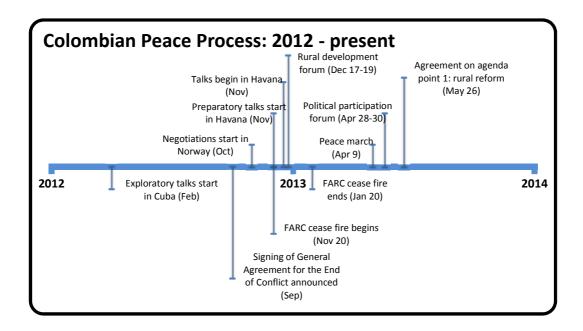
http://www.eltiempo.com/politica/se-daria-encuentro-santos-y-maduro 12854364-4

 $[\]frac{26}{\text{http://www.caracol.com.co/noticias/actualidad/colombia-puede-sacrificar-justicia-en-beneficio-de-la-paz-expertos-internacionales/20130606/nota/1911903.aspx$



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7. Further Reading

Colombia humanitarian situation info-graphic

The UN Office for the Coordination of Humanitarian Affairs has compiled an info-graphic providing a snap-shot of the humanitarian situation in Colombia. It can be found here.



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2. Key Developments from June 12 to June 18

Tenth round began with separate sessions

The tenth round of dialogue was set to begin on Tuesday June 11, but the negotiating teams decided to work separately on the next topic - political participation - until June 18.²⁷

Peace march to take place on the Caribbean coast

"Colombia Sin Heridas" (Colombia Without Wounds) is organizing a peace march to take place on June 23 in Montes de María, Bolívar. President Santos and victims from seven coastal departments will show their support of the process and the Victims Law.²⁸

Military justice system reform approved

Congress approved the military justice system reform. "False positive" cases and others that involve non-combat deaths will be processed in the civil justice system.²⁹ The UN and Human Rights Watch expressed concern that soldiers already under military court jurisdiction on charges related to false positive may continue to be processed there at the risk of impunity. ³⁰

3. Negotiations & Agenda

Doubts about FARC 2014 political participation

http://www.elespectador.com/noticias/judicial/articulo-428480-procesados-hoy-falsos-positivos-alegarian-su-traslado-justicia-m and http://www.eltiempo.com/politica/hrw-rechaza-ley-estatutaria-del-fuero-militar 12877222-4

http://www.semana.com/nacion/articulo/la-constituyente-gran-pulso/346493-3

http://www.elespectador.com/noticias/paz/articulo-428394-convocan-nueva-marcha-favor-de-victimas-del-conflicto

²⁹ http://www.semana.com/nacion/articulo/el-fuero-congreso-entregara-militares/346487-3 and

http://www.semana.com/nacion/articulo/el-fuero-congreso-entregara-militares/346487-3 and http://www.elespectador.com/noticias/judicial/articulo-428480-procesados-hoy-falsos-positivos-alegarian-su-traslado-justicia-m and http://www.eltjempo.com/politica/hrw-rechaza-lev-estatutaria-del-fuero-militar 12877222-4



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Senate President Roy Barreras believes there to be "no legal possibility" of the FARC entering politics for the 2014 presidential and congressional elections, unless a peace agreement is reached before mid-September.³¹

GOC negotiator de la Calle clarified that the debate at the negotiating table in Havana will not address the eligibility of specific members of the FARC to enter politics, but rather how the FARC could become a legal political organization.³²

Negotiating table receives proposals on political participation

On June 12, GOC and FARC negotiators received the compilation of proposals on political participation made by over 500 people and organizations at the forum organized by the UN and the Universidad Nacional on April 28, 29, and 30.³³

FARC reinitiate Constituent Assembly debate

Rodrigo Granda, the FARC "Chancellor", reiterated the guerrilla group's opinion that a Constituent Assembly is essential to obtain popular approval of a peace agreement. His colleague alias "Iván Marquéz" said that the government's proposal of a referendum is not technically possible. ³⁴ Some conservative Uribe supporters agree with the FARC's view. ³⁵

FARC's favorable views on IRA model

FARC negotiator alias "Andrés París" stated that the FARC aspire to the Northern Ireland peace model in which the IRA (Irish Republican Army) did not hand over their weapons at the end of the conflict.³⁶ Analysts point out that disarmament in the FARC case is necessary to assure Colombians that former combatants will not return to violence.³⁷

4. International Context

Kidnapped Spanish tourists are freed

A month after a Spanish couple were kidnapped by a criminal group in La Guajira, they were rescued by the police. The FARC were originally suspected of being behind the kidnapping.³⁸

³¹ http://www.semana.com/nacion/articulo/farc-opcion-elecciones-del-2014/346318-3

³² http://www.eltiempo.com/politica/proceso-de-paz-no-se-discutir-quines-de-las-farc-podrn-hacer-poltica 12867075-4

http://www.eltiempo.com/politica/negociadores-en-cuba-reciben-propuestas-sobre-participacin-politica 12864003-4

³⁴ http://www.eltiempo.com/politica/proceso-de-paz-farc-insisten-en-una-constiuyente 12877944-4

³⁵ http://www.elespectador.com/noticias/paz/articulo-428210-farc-piden-no-descalificar-su-propuesta-de-una-constituyente and http://www.elespectador.com/noticias/politica/articulo-427480-uribismo-y-farc-favor-de-una-constituyente and http://www.semana.com/nacion/articulo/la-constituyente-gran-pulso/346493-3

³⁶ http://www.elespectador.com/noticias/paz/articulo-428155-farc-quieren-colombia-un-modelo-de-paz-el-de-irlanda

³⁷ http://www.eltiempo.com/politica/farc-no-entregarian-armas-analistas-se-pronuncian 12877285-4

³⁸ http://www.elespectador.com/noticias/paz/articulo-428157-espanoles-liberados-vuelven-madrid-retomar-su-vida and http://www.elespectador.com/noticias/paz/articulo-428016-espanoles-habian-sido-secuestrados-delincuencia-comun and http://www.elespectador.com/noticias/paz/articulo-428015-policia-libera-espanoles-secuestrados-guajira

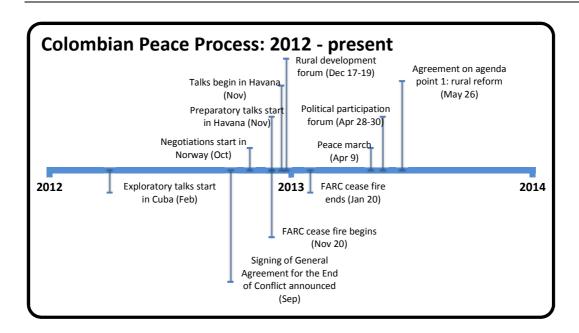


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FARC hope for Venezuela's continued support

After the diplomatic crisis brought on by Santos' meeting with former Venezuelan presidential candidate Capriles, the FARC continue to call for confirmation of Venezuelan peace process support.³⁹

5. Timeline



6. Further Reading

GOC negotiator de la Calle's reflection on the Constituent Assembly

<u>This article</u> by GOC negotiator de la Calle discusses the complexities of a Constituent Assembly and argues that the process is not a viable means to register popular approval of an accord.

Navarro Wolff says FARC must win public approval

In an interview by El Tiempo, ex-guerrilla member and politician Navarro Wolff stated that public support is paramount to the end of the conflict and the FARC's entry to politics. The interview can be read here.

Mixed public opinion of Santos

According to the eighth measurement conducted by DATEXCO for El Tiempo and La W, Santos' favorability rating is at 53%, representing a 5% increase since April. However, 49% do not agree

³⁹ http://www.elespectador.com/noticias/paz/articulo-427277-farc-buscan-confirmar-apoyo-de-venezuela-proceso-de-paz



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with the way the President has managed the peace process, and 51% do not believe that a peace agreement will be reached. The full results of the survey can be seen here.



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2. Key Developments from June 19 to June 25

Strong words from Santos

President Santos asked the FARC to stay true to their word and keep the victims' needs at the forefront of dialogues. He also told them to stop taking impossible positions, referring to their recent push for a Constituent Assembly and last week's statement that they would not leave weapons aside.40

3. Negotiations & Agenda

The FARC suggest a new representative body

In hopes of achieving greater territorial representation, the FARC suggested replacing the current Chamber of Representatives with a Territorial Chamber that would have at least three representatives per Colombian department and include members from all ethnic groups. 41

First report published by the negotiating table

The GOC and the FARC published a report detailing the agreements reached regarding agrarian reform. The document highlights the land bank, updates to the land registry, new infrastructure, and relevant political reforms. 42 The GOC made a simultaneous announcement that the registry update process will have a budget of 298,000 million pesos (approx. 150 million USD).⁴³

The FARC make proposal on political participation

The FARC made a ten-point proposal on political participation. Points include: 1) democratic restructuring of the State and political reform; 2) guarantees for opposition parties; 3) guarantees for guerrilla groups to enter politics; 4) democratization of information and media; 5) stimulus for

⁴⁰ http://www.elespectador.com/noticias/paz/articulo-429628-guerrilla-no-debe-pedir-imposibles and http://www.eltiempo.com/politica/santos-dice-a-las-farc-que-quiere-llegar-pronto-a-un-acuerdo 12888016-4

http://www.elespectador.com/noticias/paz/articulo-429059-farc-plantean-sustituir-camara-de-representantes

⁴² https://www.mesadeconversaciones.com.co/comunicados/primer-informe-conjunto-de-la-mesa-de-conversaciones-entre-el-gobierno-de-la-rep%C3%BAblica

⁴³ http://www.eltiempo.com/politica/gobierno-inicia-catastro-rural_12882291-4



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regional participation; 6) popular participation in public policy planning; 7) guarantees for political participation of peasants, ethnic groups, and other socially excluded populations; 8) stimulus for popular participation in inter-American integration initiatives; 9) political culture for peace, reconciliation, and the right to protest; 10) a National Constituent Assembly.⁴⁴ President Santos will review this and other material from the dialogues this week.⁴⁵

ELN should be included in dialogues: Peace Commission Spokesperson

A spokesperson of the civil peace process facilitator commission, Jaime Bernal, said that the ELN should be included in the GOC-FARC peace process. However, the ELN have yet to release their Canadian hostage and thereby fulfill the pre-conditions of their participation in the talks.⁴⁶

4. Other Voices

March for peace in Carmen de Bolívar

A march to support the peace process was held in Carmen de Bolívar, a community severely affected by the conflict. More than 20,000 victims and representatives from the Caribbean Coastal region attended the event, which was organized by "Colombia Sin Heridas" (Colombia Without Wounds). President Santos and other prominent politicians were also in attendance.⁴⁷

Protests in the Catatumbo region

More than 10,000 peasants in Catatumbo have been protesting since June 11 regarding the military's manual coca eradication campaign. The peasants say they need stronger alternative development programs to provide viable substitutes to coca production. They are also asking that a large area of Catatumbo be turned into a Peasant Reserve Zone as part of the peace process.⁴⁸ Two people have died in the protests.⁴⁹

The FARC have expressed their support for the protests, and claim that the military is attacking the peasants as they protest. ⁵⁰ Minister of the Interior Fernando Carrillo stated that GOC representatives will go to Catatumbo when security improves to talk with the peasants. ⁵¹

Ingrid Betancourt calls for responsibility in the peace process

Speaking in Paris, former politician and FARC kidnap victim Ingrid Betancourt expressed optimism about the peace process.⁵²

⁴⁴ http://www.pazfarc-ep.org/index.php/10-propuestas-minimas-segundo-punto

http://www.elespectador.com/noticias/politica/articulo-429933-santos-pasara-examen-proceso-de-paz-farc

⁴⁶ http://www.elmundo.com/portal/noticias/gobierno/proceso de paz en colombia debe incluir al eln dice comision facilitadora.php

http://www.eltiempo.com/politica/santos-pide-a-las-farc-jugar-limpio-en-proceso-de-paz 12891042-4

http://www.semana.com/nacion/articulo/reportaje-que-arde-catatumbo/348448-3

⁴⁹ http://www.semana.com/nacion/articulo/dos-muertos-protestas-catatumbo/348641-3

⁵⁰ http://www.elespectador.com/noticias/paz/articulo-429244-farc-dicen-autoridades-estan-atacando-protestantes-del-catatumbo

⁵¹ http://www.eltiempo.com/politica/gobernador-urge-mesa-de-dialogos-por-caso-catatumbo 12892862-4



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5. International Context

IDB offers post-conflict assistance

Luis Moreno, the President of the Inter-American Development Bank, offered assistance to Colombia in the post-conflict phase in the case of a GOC-FARC peace agreement.⁵³

Peace agreement must be compatible with Rome Statute

ICC analyst Daniel Ulmer says that whatever agreement is made between the GOC and the FARC will have implications for the complementary actions of the ICC in Colombia, as the accord could affect national processing of crimes over which the ICC has jurisdiction. The solution to the negotiations must therefore be compatible with the Rome Statute. 54

Venezuela confirms commitment to the peace process

Roy Chaderton, Venezuela's delegate in the dialogues in Havana, confirmed his country's commitment to supporting the peace process and contributing to the end of the conflict in Colombia. His statement comes after weeks of uncertainty due to diplomatic tensions over President Santos' meeting with former Venezuelan presidential candidate Henrique Capriles.⁵⁵

6. Timeline

 $[\]frac{52}{\text{http://www.elespectador.com/noticias/paz/articulo-429512-ingrid-betancourt-pide-responsabilidad-partes-negociadoras-processional description of the procession of th$

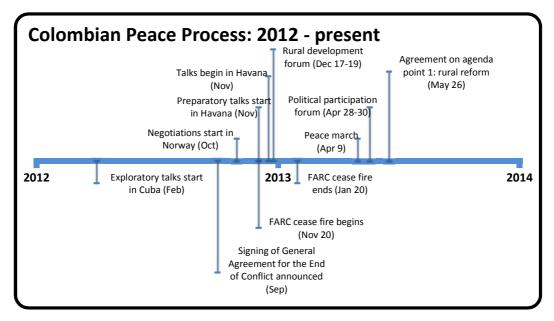
⁵³ http://www.elespectador.com/noticias/paz/articulo-428792-banco-interamericano-ofrecio-ayuda-colombia-afrontar-el-postconf

⁵⁴ http://www.eltiempo.com/justicia/proceso-de-paz-acuerdos-del-proceso-de-paz-deben-ser-compatibles-con-el-estatuto-de-roma 12886363-

⁵⁵ http://www.caracol.com.co/noticias/actualidad/venezuela-esta-comprometida-con-la-paz-de-colombia-roychaderton/20130621/nota/1919726.aspx



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7. Further Reading

The FARC wish to meet with new papal nuncio

After the new papal nuncio presented his credentials to President Santos last week, the FARC expressed interest in exchanging opinions about the peace process with the religious leader.⁵⁶

 $^{^{56} \ \}underline{\text{http://www.elespectador.com/noticias/paz/articulo-428891-farc-quieren-reunirse-nuevo-nuncio-apostolico-colombia}$